

State Historic Preservation Review Board Meeting Minutes
May 1 and 2, 2018
the Auditorium at the Montana Historical Society, Helena, Montana

May 1, 2018

Review Board (Board) Members Present: Dr. Riley Auge (Chair), Zane Fulbright, Milo McLeod, Carol Bronson, Dr. Tim Urbaniak, Debra Hronek, Jeff Shelden, Marcella Walter

State Historic Preservation Office (SHPO) Staff: Dr. Mark Baumler, John Boughton, Kate Hampton

Guests: Bruce Whittenberg, Janene Caywood, Chere Jiusto, James Hackethorn, Josh Chase

Call to Order-1:05 p.m.: Dr. Auge called the meeting to order and read the State Historic Preservation Review Board mission statement.

Welcome/Introductions-1:10 p.m.: Dr. Auge requested that the Board, SHPO personnel, and guests introduce themselves.

SHPO Preservation News-1:13 p.m.: John Boughton briefed the Board about several subjects including:

Local Preservation/Certified Local Government (CLG): At the time of the board meeting, contracts for the 2018-2019 period were being finalized with the 16 CLGs. Over \$80,000 is disbursed by SHPO to local communities as part of the annual required pass-through of federal funding.

Two new historic preservation officers were appointed since the January review board meeting. Lewistown selected Nancy Watts and Anaconda appointed Jenna Schaffer.

Miles City seeks a new historic preservation officer with the retirement of Connie Muggli.

Montana Preservation Plan: The comments returned to SHPO from the National Park Service for the draft update of the five-year state preservation plan (*Preservation Montana*) were brief, constructive, and largely complimentary. SHPO (Dr. Mark Baumler) addressed the comments and returned the final to the NPS; formal written approval was received by SHPO on February 20.

SHPO Federal Funding: Federal Fiscal year 2017 End-of-Year Report and Federal Fiscal Year 2018 Application: SHPO's federal FY2017 (Oct 1, 2017 – Sep 30, 2017) Historic Preservation Fund grant End-of-Year report, largely prepared by Federal Grants Manager Brad Hanson, was approved by the National Park Service on March 14.

With the approval of the EOY report and a continuing resolution of the FY2018 federal budget, SHPO successfully applied for and received an initial apportionment of \$357,143 of its new FY2018 HPF funding on March 20, 2018. Subsequent passage of the full federal 2018 budget at the end of March will open up the remainder of the federal funds for application soon, including a small increase in HPF funding for SHPOs of \$1 million nationwide. With this national increase, Montana should be eligible to receive a total of approximately \$820,000 in FY2018 federal HPF funding, which requires a 40% nonfederal share match. The increase, combined with more revenue from fee increases, an OTO overcharge reimbursement from ITSD, and cost cutting program savings made last year (including limiting Review Board meetings to Helena), should help SHPO to regain a structural budget balance in FY2019, barring further budget cuts. Dr. Baumler

stated that he hoped to again have Review Board meetings held around the state in FY2019.

SHPO Website Reconfiguration: SHPO continues to work on refreshing their website. Montana Historical Society employees Rennan Reike of IT and Diane Hall of Publishing & Graphics are working with SHPO to provide ideas and guidance to update the website.

Graffiti Workshop: Kate Hampton is working with the Lewis and Clark County Historic Preservation Office and the Helena National Forest for plans for a workshop on graffiti. Tentative scheduling for the workshop is August or September. Workshop topics include the origins of graffiti, its safe removal and cleaning techniques, and how law enforcement's responds to the issue.

- **Properties Listed in the National Register Since January 2018**

- Double Arrow Lookout (Lolo National Forest)
- Mineral Peak Lookout (Lolo National Forest)
- West Fork Butte Lookout (Lolo National Forest)
- Boulder Point Lookout (Bitterroot National Forest)
- Gird Point Lookout (Bitterroot National Forest)
- Medicine Point Lookout (Bitterroot National Forest)
- St. Mary Peak Lookout (Bitterroot National Forest)
- Fort Assiniboine Additional Documentation and Boundary Increase (approved)
- Federal Building and US Post Office (Bozeman)
- Lewistown Satellite Airfield Boundary Increase IV (Fergus County)
- Livingston Memorial Hospital (Livingston)

- **Potential Upcoming Nominations**

- Pioneer Park (Billings)
- Montana Airway Beacons MPD and associated nominations
- Cow Island Skirmish Site, Upper Missouri River Breaks
- German Gulch, Butte vicinity
- Symmes Park Missile, Lewistown

Consideration of National Register nominations-1:23 p.m.

1) Cougar Peak Lookout

Contracted author and historian Janene Caywood presented the nomination. The property was presented as significant under criteria A and C, in reference to the registration requirements established under the USFS Region 1 L-4 Lookouts MPD.

Questions and Comments from the Review Board:

- The stone etchings and graffiti on the talus slabs are very interesting. The large number of etchings at the lookout suggests it has become a traditional activity specific to the property. Add a paragraph in Section 7 discussing the etchings.
- Provide a bit more history of the lookout after 1967 – how did it come to stop being used as a lookout?
- Is the construction date of the outhouse known? [no, but its appearance suggests it is historic].

Ms. Walter moved, and Mr. Fulbright seconded, to support the Federal nomination and that the nomination with discussed edits be forwarded to the Keeper by the Forest Service. The Review

Board unanimously concurred. Mr. McLeod (spouse of Ms. Caywood) recused himself from voting.

2) Big Chief (boat)

James Hackethorn, the author and employee of the Glacier Park Boat Company, presented the nomination. The property was presented as significant under criteria A and C under the Glacier National Park MPD

Questions and Comments from the Review Board:

- Please include in the glossary of terms in Section 7, the nautical terms “width” and “guard”.
- Correct the reference to Swanson being 13 years old when he constructed his first boat.
- Add a second more recent period of significance for the time the boat operated on Josephine Lake, if allowable per NR guidelines under the existing MPD period of significance.

Dr. Urbaniak moved and Mr. Shelden seconded, that the *Big Chief* nomination, with discussed edits, be forwarded to the Keeper. The Review Board unanimously concurred.

Break-2:15 p.m.

Resumption of meeting-2:35 p.m.

3) Lookout Cave

Joan Brownell, historian and contracted author/compiler of the nomination, presented the nomination on behalf of the Bureau of Land Management (BLM). Josh Chase, BLM Havre Archaeologist assisted in the presentation and addressing questions. The property was presented as significant under Criterion D.

Questions and Comments from the Review Board:

- How much has the floor of the cave been lowered due to excavation? [approximately 1 ½ ft.].
- Is this the cave where shell masks were also recovered 20 years ago? [no].
- Include better/higher resolution photographs of the interior of the cave.
- Any chance additional excavation could occur in the cave in the future? [there are extant deposits, but very low chance of more excavations].
- Do excavation photographs exist? [none found yet, but will look again].
- Could the cave be listed under criteria A (traditional use) or C (rock art), in addition to Criterion D (information potential)? [perhaps, but Criterion D provides the strongest case, and is the criterion established in the current nomination].
- Avoid the word “unique”. Unique technically refers to a “one of one” situation. The cave, its contents and preservation are rare but not unique.
- Qualify the Knife River Flint (KRF) lithic source reference on pg. 8 – “likely” but not “definitively.”

- Use other similar qualifiers throughout the text when presenting interpretations rather than “facts”.

Ms. Hronek moved and Ms. Walter seconded support of the Federal nomination with the inclusion of the suggested edits, and that the nomination be forwarded to the Keeper by the Bureau of Land Management. The Review Board unanimously concurred. Mr. Fulbright (BLM employee) recused himself from voting.

4) Jefferson Canyon Historic District

Jon Axline, historian for the Montana Department of Transportation, and nomination author, presented the nomination as eligible for listing under criteria A and C. The nomination was prepared under the guidelines of the Montana Historic Roads and Bridges Programmatic Agreement among the Federal Highway Administration, the Montana State Historic Preservation Office, and the Montana Department of Transportation.

Questions and Comments from the Review Board:

- Can the property be eligible at a statewide level of significance in addition to a local level of significance? [yes, as it exemplifies the state *Good Roads* movement].
- Will any of the road features be destroyed in the future for maintenance or safety reasons, such as the guardrails? [no, not in the foreseeable future].
- Please add a map showing the location of the road in the state.
- Also add an historic map of the road, if possible.

Ms. Walter moved and Ms. Bronson seconded that the nomination, with discussed edits, be forwarded to the Keeper. The Review Board unanimously concurred.

5) Shaffer’s Chapel African Methodist Episcopal Church, Butte

Chere Jiusto, historian and co-author, presented the nomination. While already listed in the National Register as a contributing resource to the Butte Historic District and Butte-Anaconda National Historic Landmark, the property was presented as individually-eligible as significant under Criterion A to recognize the building’s ethnic heritage association.

Questions and Comments from the Review Board:

- Be consistent in how the church is referred to (name) in the nomination.
- Is the cornerstone/time capsule intact? [yes, remains unopened].
- Please add local level of significance in addition to statewide.

Mr. Fulbright moved and Mr. McLeod seconded that the nomination, with discussed edits, be forwarded to the Keeper. The Review Board unanimously concurred.

Public Comment-3:45 p.m.: Dr. Auge called for public comment. Ms. Jiusto said a few words regarding the upcoming Montana Preservation Roadshow in June 2018 to be held in the Flathead/Glacier region around Columbia Falls, and thanked the Review Board for their efforts.

New Business-3:46 p.m.: Dr. Auge called for approval of the January 2018 Board minutes. Mr. Fulbright moved and Ms. Bronson seconded to approve the minutes. The Board unanimously concurred.

September 2018 Review Board Meeting. The Board voted to hold the next Board meeting in Helena on the morning of September 21 (Friday).

Ms. Bronson briefly discussed the proposed Upper Missouri River Heritage Area. A public meeting about the heritage area is scheduled to take place in the same room, and immediately after the adjournment of the State Historic Preservation Review Board.

Mr. Fulbright related that the recently-closed NR-listed Calvert Hotel in Lewistown was sold to a Lewistown couple who plan to reopen the hotel in the future. He also mentioned that a B-17 is slated to fly into the National Register-listed Lewistown Satellite Airfield (Lewistown Airport) in June 2018.

Adjourn-4:30 p.m. Ms. Walter moved for adjournment of the meeting until the following morning (May 2). The move was seconded by Mr. Fulbright. The Review Board unanimously concurred.

May 2, 2018

Review Board (Board) Members Present: Zane Fulbright, Dr. Riley Auge (Chair), Milo McLeod, Carol Bronson, Dr. Tim Urbaniak, Debra Hronek, Jeff Sheldon, Marcella Walter

State Historic Preservation Office (SHPO) Staff: Dr. Mark Baumler, John Boughton, Kate Hampton, Pete Brown

Call to Order-8:05 a.m.: Dr. Auge called the meeting to order.

2018 Biennial State Heritage Property Stewardship Reporting Discussion:

Dr. Baumler provided background on the history and origins of biennial State Heritage Property Stewardship reporting and the Montana Historic Preservation Review Board's role in the process. Information and previous reports from both the state agencies and the Board are available on the SHPO website at <http://mhs.mt.gov/Shpo/ReviewComp/StateHeritageProperties>. A new 2018 biennial report from the Board/SHPO is due again in August 2018, to be provided to the Governor and presented to the Interim Legislative Committee on Education, tentatively on September 7.

Dr. Auge broke the Review Board members into three groups; one group discussed "Findings", the second discussed "Best Practices", and the third discussed "Recommendations". A State Historic Preservation Office employee joined each group. The three groups then reported out to the entire Board regarding their individual group discussions, and general Board discussion ensued.

Finalization of the Board and individual group discussions into a 2018 report narrative will occur via email and other communications amongst all Board members and SHPO over the next several months, led by Board Chair Auge. Plans will also be formulated on how to best present the information to the Legislative Committee in September.

Adjourn-12:00 p.m. Ms. Bronson moved and Ms. Walter seconded for adjournment of the meeting. The Review Board unanimously concurred.