

State Historic Preservation Review Board Meeting
May 2 and 3, 2014, the Seeley Lake Museum and Visitors Center,
Seeley Lake, Montana
Minutes

May 2, 2014

Board Members Present: Tim Urbaniak, Carol Bronson, Milo McLeod, Lesley Gilmore, Rosalyn LaPier, Jon Axline, Miki Wilde

State Historic Preservation Office (SHPO) Staff: John Boughton, Kate Hampton, Mark Baumler

Guests: Tim Light, Don Matlock, Patt Donich, Carol White, Eddie Greer, Colter Pence, Libby Langston, Ron Cox, Patrick Rennie, Kevin Chapell

Call to Order-8:42 a.m.: Ms. Gilmore called the meeting to order and read the board mission statement. Ms. Gilmore requested the board, SHPO personnel, and guests to introduce themselves. A safety briefing followed the introductions.

SHPO Preservation News-8:50 a.m.: John Boughton briefed the Review Board about several subjects including:

Montana Preservation Roadshow in Lewistown: Kate Hampton of SHPO and Zane Fulbright of the BLM are directly involved with the planning of the roadshow hosted by the Montana Preservation Alliance. The roadshow occurs June 12-14. Several SHPO members will assist MPA in Lewistown including Ms. Hampton, Kathryn Ore, Andrew Craft and John Boughton.

Montana Modernism Travelling Exhibit: The exhibit currently resides at the Western Heritage Center in Billings until the end of May. Ideas for future locations can be submitted to Pete Brown of the SHPO.

Anzick Prehistoric Collection: Dr. Stan Wilmoth of SHPO proved instrumental in the return loan of the 12,000 year old Anzick artifact collection to the Montana Historical Society. The collection dates as one of the oldest archaeological sites in the United States.

Montana SHPO-THPO Summit: slated for May 20 and 21 in Helena, Dr. Wilmoth and Ms. Ore are spearheading the meeting of SHPO, Tribal Historic Preservation Officers (THPOs) of seven reservations, state and federal agencies which will discuss agency consultation, development of protocols and programmatic agreements, and working relationships.

"Montana Historical Society, 150 Years, 150 Objects": Ms. Hampton will co-author sections of the forthcoming book highlighting collections housed at the Montana Historical Society.

Montana Archaeological Society Meetings: Several SHPO personnel, including Dr. Baumler, Ms. Ore, Mr. Murdo, Mr. Craft, Dr. Wilmoth, and Mr. Boughton, attended the Montana Archaeological Society conference in Hamilton the middle of April.

2014 MHS Sobotka Educational Internship: Beginning in June, SHPO will host the Montana Historical Society's August and Mary Sobotka Education intern, a student from the History Department at the University of Montana: Chelsea Chamberlain. In addition, Anthony Wood of Carroll College interned with the SHPO during Spring term.

Old Timers Awards: Three SHPO staff were recognized for state employment longevity service in January at the Historical Society including Pete Brown (10 years), Stan Wilmoth (20 years), and Mark Baumler (25 years).

Properties listed since September 2013 Review Board Meeting:

- Cottonwood Creek Bridge in Fallon County (Timber Bridges of Montana MPD)
- Yodeler Motel in Red Lodge
- Haight-Bridgwater House in Helena
- Judith Landing Historic District Boundary Increase (Fergus County)

Potential Upcoming nominations:

- Hayward Lodge
- Circle Ranch (Pine Butte Guest Ranch) [Nature Conservancy], Teton County
- First Peoples Buffalo Jump NHL, Cascade County

Consideration of National Register nominations-9:15 a.m.

1) Milwaukee Road Railroad Substation No. 10 (Primrose Station)[west of Missoula]

Jon Axline authored and presented the nomination. The property was presented as significant under criteria A and C.

The following issues discussed by the Review Board are to be addressed prior to submittal to the Keeper of the National Register:

Questions and Comments from the Review Board:

- Elaborate in the "Section 8 Summary Paragraph" why the property holds both local and state significance.
- Could the nomination serve as a starting point for a Multiple Property Document (MPD)? Mr. Axline believed it could.
- Does photo #6 in the nomination show water damage to the building? Mr. Axline responded "yes" and that the owner plans to correct the problem in the summer of 2014.
- Add plan drawings if possible.

Ms. Wilde motioned for the nomination with the discussed edits, be forwarded to the Keeper. Ms. La Pier seconded the motion. Mr. Fulbright voted by proxy to move the nomination forward with any changes the Review Board suggested. The Review Board unanimously concurred and the motion passed. Mr. Axline abstained.

2) MacDonald Pass Airway Beacon (west of Helena)

Kate Hampton, who co-authored the nomination along with Jon Axline, presented the nomination. The property was presented as significant under criteria A and C.

The following issues discussed by the Review Board are to be addressed prior to submittal to the Keeper of the National Register:

Questions and Comments from the Review Board:

- Elaborate on the reason for the close of the Period of Significance in 1965.
- New information regarding the date of the generator shed will be added.
- Were the beacons on timers? Mr. Axline responded that some operated by photo cells while others were set to astronomical clocks. Clarify that it is uncertain which method the MacDonald Pass Beacon originally operated under.
- An MPD is being prepared for the beacons. Will its preparation occur prior to this nomination being sent to the Keeper of the National Register? Mr. Axline responded in the negative.
- Note in the nomination that the guy wires bracing the beacon are steel cables.

Ms. Bronson motioned for the nomination, with the discussed edits, be forwarded to the Keeper. Mr. Urbaniak seconded the motion. Mr. Fulbright voted by proxy to move the nomination forward with any changes the Review Board suggested. The Review Board unanimously concurred and the motion passed. Mr. Axline abstained from voting.

Break-10:00

Resumption of Nominations-10:20 p.m.

3) Flathead National Forest Backcountry Administrative Facilities Historic District

Ms. Gilmore introduced Janene Caywood of Cultural Resources Consulting Services who wrote and presented the nomination. The nomination was presented as significant under criterion A and C.

Prior to beginning, Ms. Caywood mentioned she changed the dates of the Period of Significance from the earlier draft, discussed the presentation of the nomination as a district instead of a MPD after consultation with the National Park Service Montana National Register reviewer, expanded and integrated more information about the telephone line, and handed out a new updated map to the Review Board.

The following issues discussed by the Review Board are suggested prior to submittal to the Keeper of the National Register by the United States Forest Service as a federal nomination:

Questions and Comments from the Review Board:

- How does the nomination play into the maintenance of the resources within a natural wilderness area? A Forest Service representative from the Flathead National Forest responded that the Forest Service (F.S.) will

continue to maintain the cultural resources; the F.S. has a long-term commitment to the buildings.

- Why was 1966 chosen for the end date of the Period of Significance? Ms. Caywood responded the date reflects when Spruce Park was rebuilt after the flood, hence a good closing date.
- Could the architectural significance discussion at the end of Section 8 be expanded with more detail from the earlier discussion?
- If possible, include more historic photos for a "then" and "now" comparison. Ms. Caywood said she'd try, but historic photos of many of the sites are few.
- Include Smithsonian numbers for each of the administrative sites. Some property record forms may need to be completed and submitted to the SHPO to obtain a number. The F.S. indicated those sites that haven't been formally recorded will be and forms submitted to SHPO to obtain a Smithsonian number.
- What is the width of the nominated trail corridors? Ms. Caywood stated it stands at 20 meters but could easily be expanded to 30 meters.
- Why a district instead of a MPD? Ms. Caywood responded that the NPS Montana National Register reviewer suggested recording the area as a structure system based on how it functioned historically.

Mr. Urbaniak motioned for support of the nomination, and suggested with the inclusion of the discussed edits, be forwarded to the Keeper. Mr. Axline seconded the motion. Mr. Fulbright voted by proxy to support the nomination with any suggested changes by the Review Board. The Review Board unanimously concurred and the motion passed. Mr. McLeod (husband and professional colleague of Ms. Caywood) abstained from voting.

Following the presentation of the nomination, the review board watched a portion of the *Life in the Wilderness, Then and Now* DVD prepared by the Flathead National Forest.

Public Comment and New Business-11:30 a.m. Ms. Gilmore called for public comment; retired USFS Ron Cox briefly discussed the use of F.S. log siding.

Discussion of future Review Board meeting location and dates: The board decided to hold the next Review Board meeting in Great Falls on September 12 and 13.

PhD Defense: Review board member Tim Urbaniak will defend his dissertation on historic rock inscriptions at the University of Montana on May 15.

Lunch-11:45 a.m.

Resumption of Review Board Meeting-1:15 p.m.

Approval of minutes: Prior to beginning the discussion of the 2014 State Heritage Stewardship agency reporting, the Review Board voted to approve the January 2014 minutes. Mr. Axline motioned to approve the minutes. Ms. Bronson seconded the motion. The Review Board unanimously approved the motion.

State Heritage Stewardship Discussion: Ms. Gilmore reported that a board task force consisting of herself, Mr. Zane Fulbright, Ms. Miki Wilde, former board member Mr. Don Matlock, and SHPO Mark Baumler met April 16-17 in Helena to review the 2014 reports and prepare draft review letters to each agency. She requested that each board member begin by providing general impressions of the 2014 reporting by the agencies. Most mentioned an improvement in many of the agency's efforts in reporting from the previous cycle. Most also mentioned the lack of reports by two agencies (Corrections and Justice) whose everyday mission ironically involves dealing with those who fail to adhere to the law. Two agency representatives (Mrs. Patrick Rennie and Kevin Chapell) from the Montana Department of Natural Resources and Conservation) attended the board meeting and were asked to comment. They suggested not making changes to the individual heritage property reporting form every two years. They also mentioned that the agencies need to step up and talk to SHPO when they have questions.

The board discussed that a good job has been done of *how* to report, but maybe more emphasis need be placed on *why* it's necessary to report.

This is the first year that SHPO will also provide technical edits on individual heritage property reporting forms to the agencies as an additional form of feedback.

The board began discussion of each agency individual report and the draft review letter to the agency prepared previously by the board task force. The reports were discussed and the letters edited by the entire board present for the following state agencies: Department of Natural Resources and Conservation (DNRC), Montana Fish, Wildlife & Parks (FWP); Department of Military Affairs (DMA); Department of Public Health & Human Services (DPHHS); and Department of Administration (DOA).

4:10: Recess until the following morning.

May 3, 2014 (Seeley Lake Historical Museum and Visitors Center)

Board Members Present: Tim Urbaniak, Carol Bronson, Milo McLeod, Lesley Gilmore, Rosalyn LaPier, Jon Axline, Miki Wilde

State Historic Preservation Office (SHPO) Staff: Mark Baumler

Guests: Don Matlock, Patt Donich, Carol White

Call to Order from recess-8:50 a.m.

(SHPO staff Kate Hampton and John Boughton excused themselves from the general review board meeting to participate in a public meeting and workshop downstairs in the museum about the National Register and the process of listing.)

The board continued the review of agency reports and editing of the draft review letters to the individual agencies prepared previously by the board task force. The board discussed the following agency reports and draft letters: Montana Department of Transportation (MDT); Montana State University system (MSU); University of Montana system (UM); Montana Historical Society (MHS); Department of Commerce/Montana Heritage Commission (DOC/MHC). The

board also discussed letters to two agencies that failed to submit reports: Department of Corrections and Department of Justice.

Upon completion of discussion, the board unanimously concurred with sending the edited letters to the agencies on behalf of the board the following week, with final preparation and mailing by Ms. Gilmore and SHPO Mark Baumler.

The board next discussed the outline and contents for the 2014 biennial summary Report and Recommendations on State Heritage Property Stewardship to the Legislature and the Governor. This report is scheduled to be presented to the Interim Legislative Committee on Education and Local Government on September 15-16. It should be printed for delivery by mid-late August. As the writing and printing must occur before the next regularly scheduled board meeting (Great Falls: September 12-13), it was agreed that the board task force should continue in its work to draft a report based upon the present discussion and share it with board members for review and comment by email over the summer, and to be finalized and approved by email consensus of the board. Ms. Gilmore noted that CTA Architects will again donate publication design and formatting services. SHPO will arrange printing and distribution. The board will discuss the September presentation to the Interim Legislative Committee at its September 12-13 meeting.

Adjourn-12:00 p.m.

Mr. Urbaniak motioned for adjournment of the meeting. Ms. Wilde seconded the motion. The Review Board unanimously concurred. Motion passed.